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## DEPARTMENT OF COMMERCE

International Trade Administration

[C-570-995]

Countervailing Duty Investigation of Grain-Oriented Electrical Steel from the People's Republic of China: Preliminary Determination and Alignment of Final Determination with Final Antidumping Duty Determination

AGENCY: Enforcement and Compliance, formerly Import Administration, International

Trade Administration, Department of Commerce

SUMMARY: The Department of Commerce (the "Department") preliminarily determines that countervailable subsidies are being provided to producers and exporters of grain-oriented electrical steel from the People's Republic of China (the "PRC"). We invite interested parties to comment on this preliminary determination.

DATES: EFFECTIVE DATE: [INSERT DATE OF PUBLICATION IN THE FEDERAL REGISTER.]

FOR FURTHER INFORMATION CONTACT: Yasmin Nair, David Cordell or Brian Davis, AD/CVD Operations, Office VI, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 14th Street and Constitution Avenue, NW, Washington, DC 20230; telephone 202.482.3813, 202.482.0408 or 202.482.7924, respectively. SUPPLEMENTARY INFORMATION:

Scope of the Investigation

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<sup>&</sup>lt;sup>1</sup> Due to the closure of the Federal Government on March 3, 2014, Commerce reached this determination on the next business day (i.e., March 4, 2014). See Notice of Clarification: Application of "Next Business Day" Rule for Administrative Determination Deadlines Pursuant to the Tariff Act of 1930, As Amended, 70 FR 24533 (May 10, 2005).

The scope of this investigation covers grain-oriented silicon electrical steel ("GOES"). GOES is a flat-rolled alloy steel product containing by weight at least 0.6 percent but not more than 6 percent of silicon, not more than 0.08 percent of carbon, not more than 1.0 percent of aluminum, and no other element in an amount that would give the steel the characteristics of another alloy steel, in coils or in straight lengths. The GOES that is subject to this investigation is currently classifiable under subheadings 7225.11.0000, 7226.11.1000, 7226.11.9030, and 7226.11.9060 of the Harmonized Tariff Schedule of the United States (HTSUS). Although the HTSUS subheadings are provided for convenience and customs purposes, the written description of the scope of this investigation is dispositive.

## Methodology

The Department is conducting this countervailing duty ("CVD") investigation in accordance with section 701 of the Tariff Act of 1930, as amended (the "Act"). For each of the subsidy programs found countervailable, we preliminarily determine that there is a subsidy, *i.e.*, a financial contribution by an "authority" that gives rise to a benefit to the recipient, and that the subsidy is specific.<sup>2</sup> For a full description of the methodology underlying our preliminary conclusions, see the Preliminary Decision Memo.<sup>3</sup> The Preliminary Decision Memo is a public document and is on file electronically *via* Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System ("IA ACCESS"). IA ACCESS is available to registered users at <a href="http://iaaccess.trade.gov">http://iaaccess.trade.gov</a>, and is available to all parties in the Central Records Unit, room 7046 of the main Department of Commerce building. In addition, a

<sup>2</sup> See sections 771(5)(B) and (D) of the Act regarding financial contribution; section 771(5)(E) of the Act regarding benefit; and section 771(5A) of the Act regarding specificity.

<sup>&</sup>lt;sup>3</sup> See Memorandum from Christian Marsh, Deputy Assistant Secretary for Antidumping and Countervailing Duty Operations, to Paul Piquado, Assistant Secretary for Enforcement and Compliance, "Countervailing Duty Investigation of Grain-Oriented Electrical Steel from the People's Republic of China: Decision Memorandum for the Preliminary Determination," dated concurrently with this notice ("Preliminary Decision Memo").

complete version of the Preliminary Decision Memo can be accessed directly at <a href="http://trade.gov/enforcement">http://trade.gov/enforcement</a>. The signed Preliminary Decision Memo and the electronic versions of the Preliminary Decision Memo are identical in content.

The Department notes that, in making these findings, we relied, in part, on facts available and, because one or more respondents did not act to the best of their ability to respond to the Department's requests for information, we drew an adverse inference where appropriate in selecting from among the facts otherwise available. For further information, see "Use of Facts Otherwise Available and Adverse Inferences" in the Preliminary Decision Memo.

### Alignment

As noted in the Preliminary Decision Memo, in accordance with section 705(a)(1) of the Act and 19 CFR 351.210(b)(4), we are aligning the final CVD determination in this investigation with the final determination in the companion antidumping duty ("AD") investigation of GOES from the PRC. Consequently, the final CVD determination will be issued on the same date as the final AD determination, which is currently scheduled to be issued no later than July 16, 2014, unless postponed.

Preliminary Determination and Suspension of Liquidation

In accordance with section 703(d)(1)(A)(i) of the Act, we calculated an individual rate for each exporter/producer of the subject merchandise individually investigated. We preliminarily determine the countervailable subsidy rates to be:

Exporter/Producer	Subsidy Rate
Baoshan Iron & Steel Co., Ltd.	49.15%
All-Others	49.15%

<sup>&</sup>lt;sup>4</sup> See sections 776(a) and (b) of the Act.

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In accordance with sections 703(d)(1)(B) and (2) of the Act, we are directing U.S.

Customs and Border Protection to suspend liquidation of all entries of GOES from the PRC that are entered, or withdrawn from warehouse, for consumption on or after the date of the publication of this notice in the *Federal Register*, and to require a cash deposit for such entries of merchandise in the amounts indicated above.

In accordance with sections 703(d) and 705(c)(5)(A) of the Act, for companies not investigated, we apply an "all-others" rate, which is normally calculated by weight-averaging the subsidy rates of the individual companies selected as respondents, excluding any zero or *de minimis* rates and any rates calculated entirely under section 776 of the Act. Therefore, for purposes of determining the "all others" rate and pursuant to sections 703(d) and 705(c)(5)(A) of the Act, we are using the subsidy rate calculated for Baoshan, 49.15 percent, for the "all others" rate, as referenced above.

#### Disclosure and Public Comment

The Department will disclose calculations performed for this preliminary determination to the parties within five days of the date of public announcement of this determination in accordance with 19 CFR 351.224(b). Case briefs or other written comments for all non-scope issues may be submitted to the Assistant Secretary for Enforcement and Compliance no later than seven days after the date on which the final verification report is issued in this proceeding, and rebuttal briefs, limited to issues raised in case briefs, may be submitted no later than five days after the deadline date for case briefs.<sup>5</sup> A table of contents, list of authorities used and an

<sup>&</sup>lt;sup>5</sup> See 19 CFR 351.309; see also 19 CFR 351.303 (for general filing requirements).

executive summary of issues should accompany any briefs submitted to the Department. This summary should be limited to five pages total, including footnotes.

Interested parties who wish to request a hearing, or to participate if one is requested, must submit a written request to the Assistant Secretary for Enforcement and Compliance, U.S.

Department of Commerce, filed electronically using IA ACCESS. An electronically filed document must be received successfully in its entirety by the Department's electronic records system, IA ACCESS, by 5:00 p.m. Eastern Standard Time, within 30 days after the date of publication of this notice. Requests should contain the party's name, address, and telephone number; the number of participants; and a list of the issues to be discussed. If a request for a hearing is made, the Department intends to hold the hearing at the U.S. Department of Commerce, 14th Street and Constitution Avenue, NW, Washington, DC 20230, at a date and time to be determined. Parties will be notified of the date and time of any hearing.

International Trade Commission Notification

In accordance with section 703(f) of the Act, we will notify the International Trade

Commission ("ITC") of our determination. In addition, we are making available to the ITC all
non-privileged and non-proprietary information relating to this investigation. We will allow the

ITC access to all privileged and business proprietary information in our files, provided the ITC
confirms that it will not disclose such information, either publicly or under an administrative
protective order, without the written consent of the Assistant Secretary for Enforcement and
Compliance.

<sup>6</sup> See 19 CFR 351.310(c).

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In accordance with section 705(b)(2) of the Act, if our final determination is affirmative, the ITC will make its final determination within 45 days after the Department makes its final determination.

This determination is issued and published pursuant to sections 703(f) and 777(i) of the Act and 19 CFR 351.205(c).

Dated:

March 4, 2014.

Paul Piquado,

**Assistant Secretary** 

for Enforcement and Compliance.

## **Appendix**

# List of Topics Discussed in the Preliminary Decision Memo

- 1. Scope Comments
- 2. Scope of the Investigation
- 3. Alignment
- 4. Respondent Selection
- 5. Injury Test
- 6. Application of the Countervailing Duty Law to Imports from the PRC
- 7. Subsidies Valuation
- 8. Benchmarks and Discount Rates
- 9. Use of Facts Otherwise Available and Adverse Inferences
- 10. Analysis of Programs
- 11. Verification

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